Audit Report June 30, 2013

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#### **Independent Auditor's Report**

January 6, 2015

Honorable Board of Town Council Town of Billings PO Box 216 Billings, Oklahoma 74630

#### Report on the Financial Statements

I have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Town of Billings, State of Oklahoma, as of and for the year ended June 30, 2013, which collectively comprise the Town's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

My responsibility is to express an opinion on these financial statements based on my audit. I conducted my audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that I plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. in making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, I express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinions.

Independent Auditor's Report Board of Town Council Town of Billings Billings, Oklahoma Page 2

#### **Basis for Qualified Opinions**

As discussed in Note I to the financial statements, the Town has not maintained complete capital asset records for purchases prior to 2012 to support the historical cost of past capital asset purchases. Accounting principles generally accepted in the United States of America require that capital assets be recorded at historical cost net of accumulated depreciation. Documentation supporting historical cost was not readily available for my review. Also, the Town has elected to not report depreciation on these capital assets. The amount by which this departure would affect the assets, net assets, and expenses of the Governmental and Business-Type Activities is not readily determinable.

#### **Qualified Opinions**

In my opinion, except for the effects of the matter described in the "Basis for Qualified Opinions" paragraph, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental and business-type activities of the Town of Billings, Oklahoma, as of June 30, 2013, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that budgetary comparison information on page 28 and the notes on page 29 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. I have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to my inquiries, the basic financial statements, and other knowledge I obtained during my audit of the basic financial statements. I do not express an opinion or provide any assurance on the information because the limited procedures do not provide me with sufficient evidence to express an opinion or provide any assurance.

The Town has omitted Management's Discussion and Analysis that accounting principles generally accepted in the United States of America requires to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board (GASB), who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. My opinion on the basic financial statements is not affected by this missing information.

#### **Other Information**

My audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town's basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The schedule of expenditures of federal awards is the responsibility of management and was derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In my opinion, the schedule of expenditures for federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

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#### Other Reporting Required by Government Auditing Standards

Linda S. Woodruff), CPA, P.C.

In accordance with Government Auditing Standards, I have also issued my report dated January 6, 2015 on my consideration of the Town's internal control over financial reporting and on my tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of my testing of internal control over financial reporting and compliance and results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Town's internal control over financial reporting and compliance.

Linda S Woodruff CPA, PC Oklahoma City, Oklahoma

January 6, 2015

Basic Financial Statements June 30, 2013

## Town of Billings Statement of Net Position June 30, 2013

	Governn Activit		<u>iness-type</u> ctivities		Total
ASSETS			 		
Cash and Equivalents	\$ 17	73,354	\$ 315,919	\$	489,273
Investments	22	28,957	-	•	228,957
Receivables		3,481	229,857		263,338
Internal Balances		_			,
Due from Other Governmental Agencies		_	_		_
Inventories		_	_		_
Other assets		_	_		_
Capital Assets					
Land, improvements, and construction in progress		_	_		_
Infrastructure and infrastructure in progress		_	1,339,324		1,339,324
Buildings		_	144,208		144,208
Equipment and Furniture	32	0,621	439,481		760,102
Other Capital Assets	32				700,102
Less: Accumulated Depreciation	(2	21,535)	(694,886)		(716.421)
Total Capital Assets	··-	9,086	 1,228,127		(716,421) 1,527,213
Total Assets		4,878	 1,773,903		
Total Assets		4,070	 1,775,905		2,508,781
Defermed Outflows of December					
Deferred Outflows of Resources: Total Deferred Outflows					
Total Deferred Outlows			 		
LIABILITIES					
Accounts payable and accrued expenses		3,264	14,391		17,655
Due to other governmental agencies		_	_		
Deferred Revenues		-	_		_
Long-term liabilities					
Due within one year					
Bonds, capital leases and contracts		_	_		_
Accrued interest		_	_		
Compensated Absences		_	_		_
Claims and judgments		_	_		_
Due in more than one year					
Bonds, capital leases and contracts		_	_		_
Accrued interest					_
Compensated absences		_	_		_
Meter deposit payable		_	27,725		27,725
Total liabilities		3,264	 42,116		45,380
Total Monitor		2,201	 12,110		45,560
Deferred Inflows of Resources:					
Total Deferred Inflows		_	_		_
Total Detelled lillows			 		
NET POSITION					
Invested in capital assets, net of related debt		-	1,228,127		1,228,127
Restricted:					
Other projects		-	27,725		27,725
Unrestricted	73	1,614	 475,935		1,207,549
Total net position	\$ 73	1,614	\$ 1,731,787	\$	2,463,401
-					

Town of Billings
Statement of Activities and Changes in Net Position for the Year Ended June 30, 2013

				Program Revenue	Revenue		<b>!</b>	Net (Expense) Revenue and Changes in Net Position Primary Government	e) Revenue : Primary C	Revenue and Change Primary Government	es in No	t Position	1
		Cha	Charges for	Operating Grants and	ting	Capital Grants		Governmental	Busine	Business-type			
Functions/Programs	Expenses	Se	Services	Contributions	utions	Contributions	S.	Activities	Acti	Activities	- '	Total	
Primary government Governmental Activities													
General Government	\$ 88,503	<del>69</del>	31,167	<del>\$</del>	ı	<del>6</del>	<del>\$9</del>		\$		↔	(57,336)	
Public Safety	119,450		3,615		4,484			(111,351)	_	•		(111,351)	
Street and Alley	36,740		٠		•			(36,740)		ı		(36,740)	
Health, Welfare and Sanitation	Ī		1		1		,	I		ı		1	
Culture and Recreation	26,912		2,925		1		1	(23,987)		ı		(23,987)	
Education	•							•		ı		•	
Interest on Long-term debt	1		•		•		. ]	1				•	
Total governmental activities	271,605		37,707		4,484		  -	(229,414)		•		(229,414)	
Business-type activities:	ר היים היים היים היים היים היים היים היי		707 007							5		, ,	
Fublic Works Authority Industrial Derislantiant	//C,/CC		400,696		<b>3</b> 1		. ,			45,119		43,119	
muus maa Developukan Total business tyne activities	360 479		405 246		٠   ٠		 . ,			44.767		747.74	
Total primary government	632,084		442,953		4,484			(229,414)		44,767		(184,647)	
	General revenues:	**											
	Taxes:												
	Franchise taxes	œs					↔	31,501	↔	1	S	31,501	
	Public service taxes	e taxes						255,627		ı		255,627	
	Grants and contributions not restricted to specific programs	tribution	s not restrict	ed to spec	ific progra	ms		19,678				19,678	
	Unrestricted investment earnings Denreciation	vestment	earnings					146 (10.991)		4,815		4,961 (10,991)	
	Sale from Assets									•		(*//60*)	
	Transfers						ļ	-		-		1	
	Total gene	ral reven	eneral revenues, special items, and transfers	items, and	trans fers		į	295,961		4,815		300,776	
	Change	Change in net assets	sets					66,547	•	49,582		116,129	
	Net position - be	beginning ending					<del>-</del>	731.614	69	1,682,205	<del>5</del> 9	2,341,272	
		)					.						

The accompanying notes are an integral part of the basic financial statements. -7-

#### Town of Billings Balance Sheet Governmental Funds June 30, 2013

	Gene	eral Fund	Govern	<u>her</u> mental nds	Total ernmental Funds
ASSEIS					
Cash and cash equivalents	\$	173,354	\$	-	\$ 173,354
Investments		228,957		-	228,957
Taxes receivable, net		33,481		-	33,481
Other receivables		-		-	-
Prepaid expenses				-	-
Total assets		435,792		-	435,792
LIABILITIES AND FUND BALANCES Liabilities:					
Accounts payable		3,264		-	3,264
Deferred revenue		•		-	-
Other accrued expenses		-		-	-
Other payables					 
Total liabilities		3,264		<del>-</del>	 3,264
Fund balances:				•	
Restricted for:					
Committed to:		-		-	_
Unassigned		432,527			 432,527
Total fund balances		432,527		-	 432,527
Total liabilities and fund balances	\$	435,791	\$		\$ 435,791

# Town of Billings Reconciliation of the Governmental Funds Balance Sheet to the Government-Wide Statement of Net Position June 30, 2013

Total fund balance, governmental funds	\$ 432,527
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in governmental activities are not current financial resources and therefore are not reported in this fund financial statement, but are reported in the governmental activities of the Statement of Net Position.	17,901
Certain other long-term assets are not available to pay current period expenditures and therefore are not reported in this fund financial statement, but are reported in the governmental activities of the Statement of Net Position.	-
The assets and liabilities of certain internal service funds are not included in the fund financial statement, but are included in the governmental activities of the Statement of Net Position.	-
Governmental Funds report capital outlay as expenditures. However, in the Government-Wide Statement of Activities and Changes in Net Position, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount of depreciation recorded in the current period.	(10,991)
Net Position of Governmental Activities	 439,437

## Town of Billings Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

for the Year Ended June 30, 2013

REVENUES	General Fund	Other Governmental Funds	<u>Total</u> <u>Governmental</u> <u>Funds</u>
Property Taxes	\$ -	\$ -	\$ -
Sales and miscellaneous taxes	290,743	ψ - -	290,743
Fees and fines	17,271	_	17,271
Licenses and permits	112	_	112
Intergovernmental	-	_	112
Pool Receipts	2,925	_	2,925
Investment earnings	146	_	146
Miscellaneous and Grants	37,946	_	37,946
Total revenues	349,143		349,143
Total levellues	349,143		349,143
EXPENDITURES			
Current:			
General government	87,253	-	87,253
Public Safety	119,450	-	119,450
Public Works	36,740	-	36,740
Health and sanitation	-	-	-
Culture and recreation	26,912	•	26,912
Education	-	-	-
NODA Expense	1,250	-	1,250
Debt Service:		-	-
Principal	-	-	-
Interest and other charges	-	-	-
Capital Outlay	17,901		17,901
Total expenditures	289,506	-	289,506
Excess (deficiency) of revenues over			
expenditures	59,637		59,637
OTHER FINANCING SOURCES (USES)			
Proceeds from long-term debt, net	-	-	-
Proceeds from capital leases	-	-	-
Other source	-	_	•
Other use	-	-	-
Transfers in	-	-	-
Transfers out		<u> </u>	
Total other financing sources and uses		-	
CDECTAL FIENA			
SPECIAL ITEM			
Proceeds from sale of land		***	50.605
Net change in fund balances	59,637	-	59,637
Fund balances - beginning	372,890	-	372,890
Fund balances - ending	\$ 432,527	\$ -	\$ 432,527

#### Town of Billings

Reconciliation of the Government-Wide Statement Governmental Funds of Revenues, Expenditures and Changes in Fund Balance to the Governmental Funds to the Statement of Activities and Changes in Net Position for the Year Ended June 30, 2013

Net change in fund balances - total governmental funds:

\$ 59,637

Amounts reported for Governmental Activities in the Statement of Activities are different because:

Governmental funds report outlays for capital assets as expenditures because such outlays use current financial resources. In contrast, the Statement of Activities reports only a portion of the outlay as expense. The outlay is allocated over the assets' estimated useful lives as depreciation expense for the period. This is the amount by which capital outlays \$17,901 exceeded depreciation \$10,991 in the current period.

6,910

Governmental funds report the entire net sales price (proceeds) from sale of an asset as revenue because it provides current financial resources. In contrast, the Statement of Activities reports only the gain on the sale of the assets. Thus, the change in net assets differs from the change in fund balance by the cost of the asset sold.

Governmental funds do not present revenues that are not available to pay current obligations. In contrast, such revenues are reported in the Statement of Activities when earned.

Governmental funds report bond proceeds as current financial resources. In contrast, the Statement of Activities treats such issuance of debt as a liability. Governmental funds report repayment of bond principal as an expenditure, In contrast, the Statement of Activities treats such repayments as a reduction in long-term liabilities. This is the amount by which proceeds exceeded repayments.

Some expenses reported in the statement of activities do not require the use of current financial resources and these are not reported as expenditures in governmental funds:

Accrued interest not reflected on Governmental funds

Change in net position of governmental activities

\$ 66,546

### Town of Billings Statement of Net Position Proprietary Funds June 30, 2013

			Enter	prise Funds		
		lic Works uthority	-	dustrial_ velopment		<u>Total</u>
ASSETS						
Current assets:						
Cash and cash equivalents	\$	205,885	\$	110,034	\$	315,919
Investments		-		-		-
Accounts Receivable, net		39,484		190,373		229,857
Other receivables		-		-		-
Inventories		-		-		-
Prepaid expenses				-		-
Total current assets		245,369		300,407		545,776
Non-current assets:						
Capital Assets:						
Land and improvements		-		-		-
Infrastructure		1,339,324		-		1,339,324
Utility System		-		-		-
Construction in Progress		-		-		-
Buildings		-		144,208		144,208
Equipment and Furniture		439,481		-		439,481
Less Accumulated depreciation		(694,886)				(694,886)
Total non-current assets		1,083,919		144,208		1,228,127
Total assets		1,329,288		444,615		1,773,903
Deferred Outflow of Resources:						
Total Deferred Outflows		-				
LIABILITIES Current Liabilities:						
Accounts payable		11,500		_		11,500
Payroll and sales taxes payable		2,891		-		2,891
Accrued interest payable		-		-		, <u>-</u>
Due to other funds		-		-		_
Payable to other governments		-		-		-
Meter deposit payable		27,725		-		27,725
Deferred revenue		· -		_		•
Compensated absences		-		_		-
Bonds, notes and loans payable		-		_		-
Total current liabilities		42,116		-		42,116
Non-current liabilities:						, , , , , , , , , , , , , , , , , , ,
Compensated absences		-		-		-
Capital lease obligation		-		-		-
Claims and judgments		-		-		-
Bonds, notes and loans payable		-				•
Total non-current liabilities		-		_		-
Total liabilities		42,116		-		42,116
Deferred Inflows of Resources:						<del></del>
Total Deferred Inflows		_		_		-
A C THAT OF TAXABLE THE	-					
NET POSITION		1,083,919		144,208		1,228,127
Invested in capital assets, net of related debt Restricted for other purposes		27,725		1 <del>11</del> ,200		27,725
Unrestricted		175,528		300,407		475,935
Total net position	\$	1,287,172	\$	444,615	-\$	1,731,787
rotarnet position	Ψ	194019114	Ψ	1119010	Ψ.	

# Town of Billings Statement of Revenues, Expenses and Changes in Fund Net Position Proprietary Funds for the Year Ended June 30, 2013

## Business-Type Activities Enterprise Funds

	 	Enterp	orise Funds	 <del></del>
•	 ic Works thority		dustrial elopment	<u>Total</u>
REVENUES	 <del></del>	-		
Charges for services	\$ 395,957	\$	4,550	\$ 400,507
Miscellaneous	4,740		-	4,740
Total operating revenues	400,697		4,550	405,247
OPERATING EXPENSES				
Personal services	110,035		-	110,035
Contractual services	-		493	493
Utilities	5,530		-	5,530
Repairs and maintenance	-		-	-
Other supplies and expenses	198,503		2,409	200,912
Insurance claims and expenses	-		-	-
Depreciation	 43,510			43,510
Total operating expenses	 357,578		2,902	 360,480
Operating income (loss)	 43,119		1,648	44,767
NON-OPERATING REVENUES (EXPENSES)				
Interest and investment revenue	147		4,668	4,815
Donation	-		-	-
Operating grants and contributions	-		-	-
Interest expense	-		-	-
Miscellaneous expenses	 _			 
Total non-operating revenue (expenses)	 147_		4,668	 4,815
Income (loss) before contributions and transfers	43,266		6,316	49,582
Capital contributions	-		-	-
Transfers in	-		-	-
Transfers out	-			-
Special item - gain (loss)	 			 -
Change in net position	43,266		6,316	49,582
Total net position - beginning of year	1,243,906		438,299	1,682,205
Total net position - end of year	\$ 1,287,172	\$	444,615	 1,731,787

## Town of Billings Statement of Cash Flows Proprietary Funds for the Year Ended June 30, 2013

		Business-Type Ac Public Works Authority	tiviti	es - Enterprise Fund Industrial Development Authority
Cash Flows from Operating Activities:	_		-	
Cash Received from Customers & Service Users	\$	391,601	\$	27,292
Cash Payments for Goods & Services & Employees		(299,260)		(2,902)
Net Cash Provided by Operating Activities	-	92,341	-	24,390
Cash Flows from Noncapital Financing Activities:				
Prior Period Adjustment		(7,610)	_	1,729
Net Cash Provided (Used) for Noncapital				
Financing Activities		(7,610)		1,729
Cash Flows from Capital and Related Financing Activities:				
Purchase of Fixed Assets		-		-
Grants	****		_	
Net Cash Provided (Used) for Capital and				
Related Financing Activities		-		-
Cash Flows from Investing Activities:				
Interest Income	_	147	_	4,668
Net Cash Provided by investing Activities		147		4,668
Net Increase (Decrease) in Cash & Cash Equivalents		84,878		30,787
Cash and Cash Equivalents - Beginning of Year	_	121,007	_	79,247
Cash and Cash Equivalents - End of Year	\$ _	205,885	\$ =	110,034
Reconciliation of Operating Income to Net Cash				
Provided by Operating Activities:				
Operating Income	\$	43,119	\$	1,648
Adjustments to Reconcile Operating Income to				
Net Cash Provided by Operating Activities:				
Depreciation		43,510		-
Change in Assets and Liabilities:				
(Increase) Decrease in Accounts Receivable		(9,096)		-
(Increase) Decrease in Loan Receivable		-		22,742
Increase (Decrease) in Accounts Payable		11,258		-
Increase (Decrease) in Meter Deposits	_	3,550	_	
Total Adjustments	-	49,222	-	22,742
Net Cash Provided by Operating Activities	\$ _	92,341	\$ _	24,390

Notes to the Basic Financial Statements for the Year Ended June 30, 2013

#### 1. Summary of Significant Account Policies

The Town of Billings, Oklahoma (the Town) complies with accounting principles generally accepted in the United States of America (GAAP) as applicable to governmental units. The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (Statements and Interpretations). The more significant accounting policies established in GAAP and used by the Town are discussed below.

#### A. Reporting Entity

The Town of Billings, Oklahoma was organized under the statutes of the State of Oklahoma. The Town operates under a council form of government and is governed by a town council. The Town provides the following services as authorized by its charter: general government, public safety (police), streets, and public works (water, sewer, and refuse).

As required by generally accepted accounting principles, these financial statements present the activities of the Town and its component units, entities for which the Town is considered to be financially accountable. Blended component units, although legally separate entities, are, in substance, part of the Town's operations and so data from these units are combined with the data of the primary government.

#### Blended Component Units:

In evaluating how to define the Town of Billings, Oklahoma, for financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit in the reporting entity was made by applying the criteria established by the Governmental Accounting Standards Board (GASB) Statement No. 14, The Financial Reporting Entity. The basic—but not the only—criterion for including a potential component unit within the reporting entity is the governing body's ability to exercise oversight responsibility. The most significant manifestation of this ability is financial interdependency. Other manifestations of the ability to exercise oversight responsibility include but are not limited to, the selection of governing authority, the designation of management, the ability to significantly influence operations, and accountability for fiscal matters. A second criterion used in evaluating potential component units is the scope of public service application of this criterion involves considering whether the activity benefits the Town and/or its citizens, or whether the activity is conducted within the geographic boundaries of the Town and is generally available to its patrons. A third criterion used to evaluate potential component units for inclusion or exclusion from the reporting entity is the existence of special financing relationships, regardless of whether the Town is able to exercise oversight responsibilities.

Component units may be presented as either a blended component unit or a discretely presented component unit. A blended component unit is a separate legal entity that meets the component unit criteria. In addition, the blended component unit's governing body is the same or substantiality the same as the Town Council or the component unit provides services entirely to the Town. The component unit's funds are blended into those of the Town by appropriate fund type to constitute the primary government presentation. A discretely presented component in it is a separate legal entity that meets the component unit criteria but does not meet the criteria for blending.

The Town has no blended component units.

## Notes to the Basic Financial Statements for the Year Ended June 30, 2013

#### 1. Summary of Significant Account Policies -- Continued

#### B. Measurement Focus, Basis of Accounting and Basis of Presentation - Fund Accounting

The Town's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements, which provide a more detailed level of financial information. Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting.

Government-Wide Financial Statements – The statement of net assets and the statement of activities display information about the Town as a whole. These statements include the financial activities of the primary government, except fiduciary funds. The activity of the internal service fund is eliminated to avoid "doubling up" revenues and expenses. The statements distinguish between those activities of the Town that are governmental and those that are considered business-type activities.

The statement of net position presents the financial condition of the governmental and business-type activities at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the Town's governmental activities and for the business-type activities of the Town. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function.

Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on program revenues are presented as general revenues of the Town, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the Town.

Fund Financial Statements – During the year, the Town segregates transactions related to certain Town functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the Town at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

**Fund Accounting** – The accounts of the Town are organized and operated on the basis of funds. A fund is an independent fiscal accounting entity with a self-balancing set of accounts. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance-related legal and contractual provisions. There are three categories of funds: governmental, proprietary and fiduciary.

## Notes to the Basic Financial Statements for the Year Ended June 30, 2013

#### 1. Summary of Significant Accounting Policies - Continued

## B. Measurement Focus, Basis of Accounting and Basis of Presentation – Fund Accounting – Continued

Governmental Funds — are used to account for the government's general government activities. Governmental fund types use the flow of current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual, i.e., when they become measurable and available. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. The government considers all revenues available if they are collected within 60 days after year-end. Expenditures are recorded when the related fund liability is incurred, except for unmatured interest on general long-term debt which is recognized when due, and certain compensated absences, claims, and judgments which are recognized when the obligations are expected to be liquidated with expendable available financial resources.

Sales taxes collected and held by the state at year-end on behalf of the Town are susceptible to accrual and are recognized as revenue. Other receipts and taxes (franchise taxes, licenses, etc.) become measurable and available when cash is received by the government and are recognized as revenue at that time.

Entitlements and shared revenues are recorded at the time of receipt or earlier if the susceptible-to-accrual criteria are met. Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other grant requirements have been met.

The following is the Town's major governmental fund:

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<u>General Fund</u> – is the general operating fund of the Town. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

Other governmental funds of the Town that are considered non-major funds include:

<u>Special Revenue Funds</u> - account for revenue sources that are legally restricted to expenditures for specific purposes (not including capital projects). The Town has no special revenue funds in 2013.

Proprietary Funds — are accounted for on the flow of economic resources measurement focus and use the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred. In compliance with the Governmental Accounting Standards Board (GASB) Statement No. 20 the Town has elected to only apply Financial Accounting Standards Board (FASB), Accounting Principles Board (APB) and Accounting Research Board (ARB) materials issued on or before November 30, 1989 that do not conflict with GASB. Proprietary funds are classified as enterprise funds.

## Notes to the Basic Financial Statements for the Year Ended June 30, 2013

#### 1. Summary of Significant Accounting Policies - Continued

## B. Measurement Focus, Basis of Accounting and Basis of Presentation – Fund Accounting – Continued

Enterprise Funds — are used to account for those operations that are financed and operated in a manner similar to private business where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges, or where the governing body has decided that the determination of revenues earned, costs incurred and/or net income is necessary for capital maintenance, public policy or management accountability. The following are the Town's major enterprise funds:

<u>Billings Public Works Authority</u> – accounts for the operations of providing public works (water, gas, sewer and sanitation) to the Town.

<u>Billing Industrial Development Authority</u> – accounts for the operations of providing economic development for small businesses and affordable housing for the Town.

There are no enterprise funds of the Town that are considered a non-major funds.

Fiduciary Funds—account for assets held by the government in a trustee capacity or as an agent on behalf of others. Trust funds account for assets held by the government under the terms of a formal trust agreement. Agency funds are accounted for using the modified accrual basis of accounting. These funds are used to account for assets that the government holds for others in an agency capacity. The Town does not have a fiduciary fund.

#### C. Assets, Liabilities and Equity

#### 1. Deposits and Investments

Oklahoma statutes authorize the Town to invest in certificates of deposit, repurchase agreements, passbooks, bankers' acceptances, and other available bank investments provided that all deposits are fully covered by approved securities pledged to secure those funds. In addition, the Town can invest in direct debt securities of the United States unless law expressly prohibits such an investment.

For financial statement presentation and for purposes of the statement of cash flows, the Town's cash and cash equivalents are considered to be cash on hand, demand deposits and certificates of deposit with a maturity date of three months or less. Debt instruments with a maturity date of more than three months are considered to be investments. Investments are stated at cost.

#### 2. Restricted Cash and Investments

There are no restricted funds in the governmental funds.

Restricted cash and investments of the enterprise funds consists of customer meter deposits.

## Notes to the Basic Financial Statements for the Year Ended June 30, 2013

#### 1. Summary of Significant Accounting Policies - Continued

#### C. Assets, Liabilities and Equity – Continued

#### 3. Fair Value of Financial Instruments

The Town's financial instruments include cash and cash equivalents, investments, accounts receivable and accounts payable. The Town's estimates of the fair value of all financial instruments does not differ materially from the aggregate carrying values of its financial instruments recorded in the accompanying balance sheet. The carrying amount of these financial instruments approximates fair value because of the short maturity of these instruments.

#### 4. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

#### 5. Receivables and Payables

Transactions between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "due from other/due to other funds".

#### 6. Inventories

Inventories in both governmental funds and proprietary funds normally consist of minimal amounts of expendable supplies held for consumption. The costs of such inventories are recorded as expenditures when purchased rather than when consumed.

#### 7. Capital Assets and Infrastructure

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements. Capital assets utilized by the propriety funds are reported in the business-type activities column of the government-wide statement of net position and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated fixed assets are recorded at their fair market values as of the date received. The Town does not maintain a capitalization threshold or a depreciation schedule. The Town's infrastructure consists of roads, bridges, curbs and gutter, streets and sidewalks, drainage system, lighting systems and similar assets that are immovable and of value only to the Town.

Such infrastructure assets acquired after July 1, 2003 are capitalized in accordance with the requirements of GASB 34. Improvements are capitalized; the costs of normal maintenance and repairs that do not add value of the asset or materially extend an asset's life are not capitalized. Major outlays for capital assets and improvements are capitalized in propriety funds as projects are constructed. Interest incurred during the construction phase of propriety fund capital assets is reflected in the capitalized value of the asset constructed, net of interests earned on the invested proceeds over the same period.

Notes to the Basic Financial Statements for the Year Ended June 30, 2013

#### 1. Summary of Significant Accounting Policies - Continued

#### C. Assets, Liabilities and Equity - Continued

#### 7. Capital Assets and Infrastructure (Continued)

	Governmental	Business-Type
	Activities	Activities
Description	Estimated Lives	Estimated Lives
Buldings & Improvements	40-100 years	40-100 years
Plants & Facilities	40-100 years	40-100 years
Furniture & Major Movable Equipment	10-40 years	10-40 years
Infrastructure	40-100 years	40-100 years

The Town has not maintained complete capital asset records to support the historical cost of past capital asset purchases. Accounting principles generally accepted in the United States of America require that capital assets be recorded at historical cost net of accumulated depreciation. Documentation supporting historical cost was not readily available to determine these amounts. The amount by which this departure would affect the assets, net position, and expenses of the Governmental and Business-Type Activities is not readily determinable.

#### 8. Long-term Obligations

The accounting and reporting treatment applied to long-term liabilities associated with a fund are determined by its measurement focus. All governmental fund types are accounted for on a spending "financial flow" measurement focus. This means that only current assets and current liabilities are generally included on their balance sheets. Their reported fund balance (net current assets) is considered a measure of "available spendable resources". Governmental fund operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Accordingly, they are said to present a summary of sources and uses of "available spendable resources" during a period. All proprietary funds are accounted for on a cost of services or "capital maintenance" measurement focus. This means that all assets and liabilities (whether current or non-current) associated with their activity are included on their balance sheets. Therefore, long-term debt and other obligations financed by proprietary funds are reported as liabilities in the appropriate funds.

#### 9. Net Position/Fund Balance

In the government-wide financial statement, net position represent the difference between assets and liabilities. Net position invested in capital assets, net of related debt, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction, or improvement of those assets. Net position is reported as restricted when limitations on their use change the nature or normal understanding of the availability of the asset. Such constraints are either externally imposed by creditors, contributors, grantors, laws or other governments, or are imposed by law through constitutional provisions or enabling legislation.

In the fund financial statement, governmental funds report the hierarchy of fund balances. The hierarchy is based on primarily on the degree of spending constraints placed upon use of resources for specific purposes versus availability of appropriation.

3

Notes to the Basic Financial Statements for the Year Ended June 30, 2013

#### 1. Summary of Significant Accounting Policies - Continued

#### C. Assets, Liabilities and Equity - Continued

#### 9. Net Position—Continued

An important distinction that is made in reporting fund balance is between amounts that are considered nonspendable (i.e., fund balance associated with assets that are not in spendable form, such as inventories or prepared items, long-term portions of loans and notes receivable or items that are legally required to be maintained intact (such as the corpus of a permanent fund)) and those that are spendable (such as fund balance associated with cash, investments or receivable).

Amounts in the spendable fund balance category are further classified as restricted, committed, assigned or unassigned, as appropriate.

**Restricted** fund balances represents amounts that are constrained either externally by creditors (such as debt covenants), grantors, contributors or laws or regulations of other governments; or by law, through constitutional provisions or enabling legislation.

Committed fund balance represents amounts that are useable only for specific purposes by formal action of the government's highest level of decision-making authority. Such amounts are not subject to legal enforceability (like restricted amounts), but cannot be used for any other purpose unless the government removes or changes the limitation by taking action similar to that which imposed the government removes or changes the limitation by taking action similar to that which imposed the commitment. The Town Ordinance is the highest level of decision making authority of the Town.

Assigned fund balance represents amounts that are intended to be used for specific purposes, but are neither restricted nor committed. Intent, is expressed by the governing body itself, or a subordinated high-level body or official who the governing body has delegated the authority to assign amounts to be used for specific purposes. Assigned fund balances includes all remaining spendable amounts (except negative balances) that are reported in governmental funds other than the general fund, that are neither restricted nor committed, and amounts in the general funds that are intended to be used for specific purpose in accordance with the provisions of the standard.

Unassigned fund balance is the residual classification for the general fund. It represents the amounts that have not been assigned to other funds, and that have not been restricted, committed, or assigned to specific purposes within the general fund.

#### 10. Resource Use Policy

It is in the Town's policy for all funds that when an expenditure/expense is incurred for purposes for which both restricted and unrestricted resources, including fund balances, are available, the Town considers restricted amounts to be spent first before any unrestricted amounts are used. Furthermore, it is the Town's policy that when an expenditure/expense is incurred for purposes for which committed, assigned, or unassigned resources, including fund balance, are available, the Town considers committed amounts to be spent first, followed by assigned amounts and lastly unassigned amounts.

## Notes to the Basic Financial Statements for the Year Ended June 30, 2013

#### 2. Detailed Notes Concerning the Funds

#### A. Deposits and Investments

Custodial Credit Risk

At June 30, 2013 the Town held deposits of approximately \$718,230 at financial institutions. The Town's cash deposits, including interest-bearing certificates of deposit, are entirely covered by Federal Depository Insurance (FDIC) or direct obligation of the U.S. Government insured or collateralized with securities held by the Town or by its agent in the Town's name.

Investment Interest Rate Risk

The Town does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Investment Credit Risk

The Town has no policy that limits its investment choices other than the limitation of state law as follows:

- a. Direct obligations of the U.S. Government, its agencies and instrumentalities to which the full faith and credit of the U.S. government is pledged, or obligations to the payment of which the full faith and credit of the State is pledged.
- b. Certificates of deposits or savings accounts that are either insured or secured with acceptable collateral with in-state financial institutions, and fully insured certificates of deposit or savings accounts in out-of-state financial institutions.
- c. With certain limitation, negotiable certificates of deposit, prime bankers acceptances, prime commercial paper and repurchases agreements with certain limitations.
- d. County, municipal or school distract tax supported debt obligations, bond or revenue anticipation notes, money judgments, or bond or revenue anticipation notes of public trusts whose beneficiary is a county municipality or school district.
- e. Notes or bonds secured by mortgage or trust deed insured by the Federal Housing Administrator, and in obligations of the National Mortgage Association.
- f. Money market funds regulated by the SEC and in which investments consist of the investments mentioned in the previous paragraphs (a-d.).

## Notes to the Basic Financial Statements for the Year Ended June 30, 2013

#### 2. Detailed Notes Concerning the Funds - Continued

#### A. Deposits and Investments-Continued

The investments held at June 30, 2013 are as follows:

	Credit	]	Market		
Туре	Rating		Value		Cost
Investments					
Certificate of deposit	N/A		228,957		228,957
Total investments		\$	228,957	\$	228,957
	Reconciliatio	n to Sta	atement of N	et Posit	ion
	Governmental activ	vities		\$	228,957
;	Business-type acti	vities			-
				\$	228,957

Concentration of Investment Credit Risk

The Town places no limit on the amount it may invest in any one issuer. The Town has the following credit risk: 100% in Certificates of deposit (\$ 228,957).

#### B. Restricted Cash and Investments

Other restricted cash includes \$27,725 in cash held for meter deposits.

#### C. Uncollectible Accounts

Accounts receivable in the financial statements are reflected net of allowances. The Town's estimates of uncollectible accounts receivable is based on a review of past due listing by management. At June 30, 2013, the estimated uncollectible amounts from utility customers was approximately 10% of the receivable for a balance of \$3,500.

#### D. Prepaid Expense

At June 30, 2013, the Town had no prepaid insurance.

#### E. Inter-fund Receivables and Payables

At year-end, there were no inter-fund receivables or payables.

#### F. Long-term Debt

The Town had no debt at June 30, 2013.

Notes to the Basic Financial Statements for the Year Ended June 30, 2013

#### 2. Detailed Notes Concerning the Funds - Continued

#### G. Capital Assets

Primary Government capital asset activity for the year ended is as follows:

Governmental Activities	Balance 6/30/12	Additions	Disposals	Balance 6/30/13
Depreciable Assets				
Vehicles	\$ 12,126	\$ -	\$ -	\$ 12,126
Trailers	7,349	-	-	7,349
Equipment & Improvements	 283,245	17,901	-	301,146
Total Depreciable Assets	302,720	17,901	-	320,621
Less Accumulated Depreciation	10,544	10,991	-	21,535
Net Governmental Activities Capital Assets	\$ 292,176	\$ 6,910	\$ -	\$ 299,086

No records were maintained prior to the current year for the governmental actives.

Business-Type Activities Non-depreciable Assets	_	Balance 6/30/12	_	Additions	_	Disposals		Balance 6/30/13
Land	\$	103,870	\$	-	\$	-	\$	103,870
Depreciable Assets								
Utility System/Buildings		1,563,271		-		_		1,563,271
Vehicles		11,387		-		-		11,387
Sewer Impovements		64,054		-		-		64,054
Equipment		36,223	_	-	_	-		36,223
Total Assets	_	1,778,805	_		_	-		1,778,805
Less Accumulated Depreciation								
Utility System/Buildings		(643,185)		(40,566)		-		(683,751)
Vehicles		(2,278)		(1,139)		-		(3,417)
Sewer Impovements		(2,338)		(1,651)		-		(3,989)
Equipment		(2,423)		(1,306)		-		(3,729)
Total Accumulated Depreciation	_	(650,224)	_	(44,662)	_	-		(694,886)
Net Business-type Activities Capital Assets	\$_	1,128,581	\$=	(44,662)	\$_	-	\$=	1,083,919

Depreciation expense was changed to unallocated depreciation and not charged as a direct expense of the various programs. Depreciation schedules were not maintained prior to 2006. Only summaries in those years are available from audit reports. Itemized schedules are now being created on an annual basis.

#### 3. Other Information

#### A. Risk Management

The Town is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; employee health benefits; unemployment; and natural disasters. The Town purchases commercial insurance for protection against loss other than health, life, and workers compensation. Settled claims have not exceeded the commercial coverage during the past three fiscal years.

## Notes to the Basic Financial Statements for the Year Ended June 30, 2013

#### 3. Other Information - Continued

#### A. Risk Management—Continued

The Town is a member of the Oklahoma Municipal Assurance Group Workers' Compensation Plan (the Plan), an organization formed for the purpose of providing workers' compensation coverage through the State Insurance Fund to participating municipalities in the State of Oklahoma. In that capacity, the Plan is responsible for providing loss control services and certain fiscal activities including obtaining contract arrangements for the underwriting, excess insurance agreements, claims processing, and legal defense for any and all claims submitted to it during the Plan year.

As a member of the Plan, the Town is required to pay fees set by the Plan according to an established payment schedule. The Town is responsible for complying with all requirements of the Oklahoma Workers' Compensation Act. A Loss Fund has been established from the proceeds of fees paid by the Town. The Town expensed these fees when paid. The State Insurance Fund provides coverage in excess of the Loss Fund so the Town's ability for claim loss is limited to the balance of that fund. However, failure of the State Insurance Fund to honor its obligations could result in losses to the Plan.

#### B. Contingent Liabilities

At times the Town is a defendant in legal actions arising from normal governmental activities. Although most of such actions are covered by insurance, certain actions might have some degree of exposure to the Town. The outcome of these lawsuits is not presently determinable, and it is not known if the resolution of these matters will have a material adverse effect on the financial condition of the Town. The Town's potential liability in the litigation is limited by the Governmental Tort Claims Act.

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the Town expects such amounts, if any, to be immaterial.

#### C. Employee Retirement System and Plan

Description of Plan

The Town's defined benefit pension plan, Employee Retirement System of Billings, Oklahoma (ERSCO), provides retirement and disability benefits and death benefits to plan members and beneficiaries. All employees are covered except police, firefighters, and other employees covered under a state system. Effective July 1, 1998, normal retirement for covered employees was reduced from age 65 to age 60. Elected members of the Town Council shall not be considered employees solely by reason of their holding such office. Employees hired after their 60th birthday are excluded from plan membership. ERSCO is affiliated with the Oklahoma Municipal Retirement Fund (OMRF), an agent multiple-employer pension plan. OMRF issues a publicly available financial report that includes financial statements and required supplementary information for the fund. That report may be obtained by writing to Oklahoma Municipal Retirement System, 525 Central Park Drive, Oklahoma Town, OK 73105, or by calling 1-888-394-6673.

Notes to the Basic Financial Statements for the Year Ended June 30, 2013

#### C. Employee Retirement System and Plan—Continued

#### **Funding Policy**

The required contribution rate for the 2013-2014 plan year was 6.57% of each participant's payroll. The required contribution rate changes each year, reflecting the investment earnings of the OMRF fund the demographic experience of the participant group. Since the employee contribution rate is fixed by the terms of the plan, the Town's required contribution rate is the amount necessary to bring the total contribution rate to at least the total required contribution rate. The total salary as reported on Form W-2, paid to the employee during the year is used in computing the costs.

#### **Annual Pension Cost**

The required contribution was determined as part of the June 30, 2013 actuarial valuation. The liabilities and costs were determined using the aggregate entry age normal cost method, considering the unfunded past service requirements to be the excess of the present value of all benefits over the present value of future normal costs and current assets. The actuarial assumptions included (a) 7.5% investment rate of return (net of administrative expenses) and (b) projected salary increases per year are based rates by age. The actuarial value of OMRF assets was determined using techniques that smooth the effects of short-term volatility in the market value of investments by factoring in individual period adjustments, if any, for the current period and each of the nine preceding periods.

#### Schedule of Funding Progress

Actuarial Valuation Date	Value of Assets	Asset Valuation Basis	Actuarial Accrued Liability (AAL)*	Unfunded AAL (UAAL)	Funded Ratio
1/1/2004	63,277	Actuarial	67,360	4,083	93.9%
1/1/2005	70,151	Actuarial	79,869	9,718	87.8%
1/1/2006	77,505	Actuarial	76,355	(1,150)	101.5%
1/1/2007	90,121	Actuarial	110,367	20,246	81.7%
1/1/2008	97,321	Actuarial	96,166	(1,155)	101.2%
1/1/2009	98,330	Actuarial	103,835	5,505	94.7%
1/1/2010	107,347	Actuarial	118,771	11,424	90.4%
1/1/2011	121,674	Actuarial	134,083	12,409	90.7%
1/1/2012	136,743	Actuarial	154,925	18,101	88.3%
1/1/2013	155,252	Actuarial	175,978	20,727	88.2%

<sup>\*</sup> Covered payroll is the total annualized rate of pay as of the valuation date based on actual pay for the preceding year.

#### 4. Subsequent Events

Management has evaluated subsequent events through the date of the audit report which is the date the financial statements were available to be issued and has determined that no additional information needs to be added to the financial statements.

Required Supplemental Information June 30, 2013

### Town of Billings Budget and Actual (with Variances) General Fund for the year ended June 30, 2013

			Actual Amounts, Budgetary	Variance with Final Budget - Positive	
		ed Amounts	<u>Basis</u>	(Negative)	
	<u>Original</u>	<u>Final</u>			
REVENUES		_	_		
Property Taxes	\$ -	\$ -	\$ -	\$ -	
Sales and miscellaneous taxes	203,500	203,500	290,743	87,243	
Fees and fines	5,000	5,000	17,271	12,271	
Licenses and permits	-	-	112	112	
Intergovernmental	-	-	-	-	
Charges for services	7,500	7,500	2,925	(4,575)	
Investment earnings	5,500	5,500	146	(5,354)	
Miscellaneous	5,000	5,000	37,946	32,946	
Total revenues	226,500	226,500	349,143	122,643	
EXPENDITURES					
Current:					
General government	126,500	126,500	87,253	39,247	
Public Safety	53,000	53,000	119,450	(66,450)	
Highways and roads	42,500	42,500	36,740	5,760	
Health and sanitation	-	-	-	-	
Culture and recreation	-	-	26,912	(26,912)	
Education	-	-	-	-	
Debt Service:					
Principal	-	-	-	-	
Interest and other charges	-	-	-	-	
Capital Outlay		-	17,901	(17,901)	
Total Expenditures	222,000	222,000	288,256	(66,256)	
Excess (deficiency) of revenues over					
expenditures	4,500	4,500	60,887	56,387	
OTHER FINANCING SOURCES (USES)					
Proceeds from capital leases	-	•	-	-	
Transfers in	-	_	_	-	
Transfers out	-	-	-	-	
Total other financing sources and uses	_				
SPECIAL ITEM					
Proceeds from sale capital assets	-	_	_		
Net change in fund balances	4,500	4,500	60,887	(56,387)	
Fund balances - beginning	103,784	103,784	103,784	(jv-)	
Fund balances - ending	\$ 108,284	\$ 108,284	\$ 164,671	\$ (56,387)	

#### NOTES TO REQUIRED SUPPLEMENTAL INFORMATION Year Ended June 30, 2013 (Unaudited)

#### BUDGETARY INFORMATION

Annual budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America (GAAP) for all governmental funds. The enterprise funds and internal service fund adopt budgets on the non-GAAP basis when service fees, bond and note proceeds are recognized as revenue, principal payments on debt and capital expenditures are recognized as expenses, and depreciation expense is not budgeted. Annual appropriated budgets are not adopted for the agency funds. Budgetary data for enterprise funds, internal service, and permanent funds are not presented in these financial statements.

Prior to July 1, the Mayor submits a proposed operating budget for fiscal year commencing July 1, to the Council (elected officials). Public hearings are held at regular or special meetings to obtain taxpayer input. Prior to July 1, the budget is legally enacted through passage of a budget resolution. The operating budget, for all budgeted funds, includes proposed expenditures and the means of financing. Each fund's appropriated budget is prepared on a detailed line item basis. Revenues are budgeted by source. Expenditures are budgeted by department and class as follows: personal services, maintenance and operations, capital outlays, transfers, and debt service. This constitutes the legal level of control. Expenditures may not exceed appropriations at this level. A more detailed budget is used for operating purposes. All budget revisions at the legal level are subject to final approval by the Town Council. Within these control levels, management may transfer appropriations without council approval. Revisions to the budget were made during the year in accordance with the provisions of the Oklahoma Statutes. All annual appropriations lapse at year-end.

The Town uses encumbrance accounting. Encumbrances are recorded when purchase orders are issued but generally are not considered expenditures until liabilities for payments are incurred. At year-end, open purchase orders are reviewed and payments are made on those where the receipt of goods and services is eminent. The remaining purchase orders (and encumbrances) are cancelled and reissued during the following year. There are no outstanding encumbrances at year-end.

Supplemental Information June 30, 2013

## Schedule of Expenditures of Federal & State Awards for the Year Ended June 30, 2013

Federal Grantor/Pass Through Grantor/Program Title	P. or 	Revenue Collected		Total Expenditures		
REAP Grants NODA 2012 REAP - Fund NB13-1	\$	44,450	\$	17,901	\$	17,901
US Department of Agriculture Fire Grant		4,484		4,484		4,484

#### note A-Basis of Presentation

This schedule includes the federal grant activity of the Town of Billings and is presented on the cash basis of accounting. Therefore, some amounts presented in this schedule may differ from amounts present in, or used in the preparation of the basic financial statements.

Report Required by

Government Auditing Standards

June 30, 2013



## Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

Honorable Town Council Town of Billings Billings, Oklahoma 74630

I have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Billings, State of Oklahoma, as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the Town of Billings, Oklahoma's basic financial statements, and have issued my report thereon dated January 6, 2015. The report on governmental and business-type activities was qualified because of the lack of fixed asset records and failure to provide depreciation on those fixed assets. Additionally, the Town did not present the Management's Discussion and Analysis required by the Governmental Accounting Standards Board.

#### Internal Control Over Financial Reporting

In planning and performing my audit of the financial statements, I considered the Town's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing an opinion on the effectiveness of the Town's internal control. Accordingly, I do not express and opinion on the effectiveness of the Town's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. a material weakness is a deficiency or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. I consider the deficiencies described in the accompanying schedule of notes and responses to be a material weakness. 2013-01;2013-02;2013-03;2013-05.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. I consider the deficiencies described in the accompanying schedule of findings and responses to be significant deficiencies. 2013-04.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Town of Billings, State of Oklahoma's financial statements are free of material misstatement, I performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of my audit, and accordingly, I do not express such an opinion. The results of my tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Town of Billings, State of Oklahoma's response to the findings identified in my audit is described in the accompanying schedule of findings. I did not audit Town of Billings, State of Oklahoma's response and, accordingly, I express no opinion on it.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of my testing of internal control and compliance and the results of that testing, and not to provide and opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Governmental Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Linda S Woodruff CPA, PC Oklahoma City, OK 73172

Linda S. Woodruff), CPA, P.C.

#### Schedule of Findings & Responses

#### 2013-01 Internal Control – Segregation of Duties

<u>Condition</u>: An adequate internal control structure does not exist because of the small size of the entity nor is there adequate segregation of duties.

<u>Criteria</u>: Internal controls should be in place that provide reasonable assurance that any one individual does not have control over several of the financial functions of the Town.

Effect: Because of the inadequate segregation of duties, an opportunity exists for an employee to alter record keeping.

<u>Recommendation</u>: I recommend that the Town strive to implement more segregation of duties where possible and utilize compensating procedures where applicable.

<u>Response</u>: Management agrees with the recommendation. The economic benefits received from segregation of duties may be less than the cost of the implementation.

#### 2013-02 Internal Control – Financial Statements

<u>Criteria</u>: The Town's management is responsible for internal controls over financial reporting. This includes controls over the fair and complete presentation of the government's annual statements in accordance with GAAP. The preparation of financial statements in accordance with GAAP requires internal controls over both (1) recording, processing, and summarizing account data (2) reporting government-wide and fund financial statements, including the related footnotes (i.e. external financial reporting). Professional audit standards clearly indicate that the external financial statement auditor cannot perform any part of management's control activities or be a component of the internal controls over financial reporting.

<u>Condition</u>: As in the case with many smaller and medium-sized entities, the Town has historically relied extensively on its independent external auditors to provide the needed expertise to assist in the preparation of the financial statements and footnotes as part of its controls over the external financial reporting process. Accordingly, the town's ability to prepare financial statements in accordance with generally accepted accounting principle (GAAP) is based, in part, on its external auditors, who cannot by definition be considered a part of the town's internal controls.

Effect or Potential Effect: As a result of this condition, without reliance on its external auditors, the Town lacks the necessary internal controls over the preparation of financial statements in accordance with GAAP. This condition also places the auditor in a questionable position regarding auditor independence as a result of potentially performing part of management's functions.

<u>Recommendation</u>: I recommend that the Town consider designing and implementing sufficient internal controls over financial reporting by obtaining the necessary knowledge, expertise and continuing education to prepare financial statements in accordance with generally accepted accounting principles without reliance on the external financial statement auditor. This could be achieved through employment of qualified accounting staff or the outsourcing of these control activities to a qualified accounting firm other than the external auditor.

<u>Response</u>: Management concurs with the recommendation. Templates have been provided to the Town to assist in preparing an adequate trial balance and financial statements.

#### Schedule of Findings & Responses

2013-03 Internal Control – Material Adjusting Journal Entries

Criteria: The Town's management is responsible for internal controls over accounting and financial reporting. This responsibility include the design and implementation of controls over the fair and complete presentation of the Town's annual financial statements in accordance with generally accepted accounting principles (GAAP) from trial balances derived from the Town's accounting records. For trial balances to be both complete and accurate, the Town must have effective internal controls over recording, processing, summarizing, and adjusting accounting data. As evidence of effective internal controls over accounting and financial reporting, there should generally be few, if any, material adjustments to the trial balances required that are detected and corrected solely as a result of the financial statement audit. In other words, Town management should not rely on the external auditor to detect and correct material misstatements in the books and records as part of its internal controls, but rather should have its own procedures designed and in place that are independent of the external auditor to provide reasonable, although not absolute, assurance that material misstatements will be detected and corrected in its trial balances prior to audit.

<u>Condition</u>: The Town's trial balances for the year ended June 30, 2013, required a number of material adjusting journal entries in order for the financial statements to be prepared in accordance with GAAP.

<u>Cause</u>: The Town's accounting and financial reporting staff lacks the necessary expertise relative to the complex nature of applying GAAP applicable to state and local governments, sufficient to provide reasonable assurance that the trial balances used for preparing the GAAP financial statements are complete and accurate prior to audit. As a result, management has had to rely on the external auditors to identify and correct a number of material misstatements in the trial balance.

Effect of Potential Effect: As a result of this condition, without reliance on its external auditors, the Town lacks the necessary internal controls over the completeness and accuracy of the trial balances that are used in the preparation of its financial statement in accordance with GAAP. This condition can result in undetected and uncorrected material misstatements in the financial statements that are not detected by management and may also not be detected by the financial statement audit. In addition, if management's intentions are to continue to rely on the external auditor to detect and correct material misstatements, this condition could place the auditor in a questionable position regarding auditor independence as a result of the auditor performing part of management's functions in regard to the trial balance.

<u>Recommendation</u>: The Town should consider designing and implementing sufficient internal controls over the completeness and accuracy of trial balances by obtaining the necessary knowledge, expertise and continuing education to apply GAAP in the development of working trial balances that will be used to prepare the Town's annual financial statements. This could be achieved through employment of qualified accounting staff or the outsourcing of these control activities to a qualified accounting firm other than the external auditor.

<u>Response</u>: Management concurs with the recommendation. Templates have been provided to the Town to assist in preparing an adequate trial balance and financial statements.

#### Schedule of Findings & Responses

#### 2013-04 Internal Control – Bank Reconciliation

Condition: Bank accounts are not reconciled to the general ledger on a monthly basis.

<u>Criteria</u>: Recordkeeping controls should be in place to provide assurance that all transactions can be traced and cleared through the bank statements and reconciled to the general ledger.

<u>Effect</u>: An opportunity exists for the Town to lose funds from the bank accounts without realizing a problem exists and misstate revenue or expenditures on financial statements.

<u>Recommendation</u>: Reconcile each account using the software available and also prepare the receipts and disbursement template on a monthly basis. Prepare financial statements from the software and templates to present to the Board.

<u>Response</u>: Management agrees with the recommendation and will use the bank reconciliation available within the accounting module and will utilize the templates provided by the CPA.

#### 2013-05 Internal Control—Cash Handling

<u>Condition:</u> Cash receipts for pool admissions and concession is not being reconciled to admission logs or inventory purchased for the concession stand

<u>Criteria:</u> Controls should be maintained to determine the number of admissions paid to use of the pool and concessions sold. Inventory for the concession must be documented to ensure proper costing of materials.

<u>Effect:</u> The opportunity exists for revenue to be understated on the financial statements and cash funds to not be deposited to the general fund. Inventory at the concession is improperly handling resulting in possible understatement of expenses for the pool.

<u>Recommendation:</u> Daily logs of number of users admitted to the pool should be completed and reconciled to admissions cash received (i.e. number of users times admission price equals money deposited). Concession stand should have a type of cash register system with a daily balancing and deposits. These documents should be reconciled and reviewed on a monthly basis.

Response: Management agrees there is a lack of control and will take necessary steps to follow good cash handling procedures.



January 6, 2015

The Board of Town Council Town of Billings PO Box 216 Billings, Oklahoma 74630

I have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Town of Billings for the year ended June 30, 2013. Professional standards require that I provide you with information about my responsibilities under generally accepted auditing standards and *Government Auditing Standards*, as well as certain information related to the planned scope and timing of my audit. Professional standards also require that I communicate to you the following information related to our audit.

#### Significant Audit Findings

Qualitative Aspects of Accounting Practices

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by Town of Billings are described in Note 1 to the financial statements. No new accounting policies were adopted and the application of existing policies was not changed during 2013. I noted no transactions entered into by Town of Billings during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statements in the proper period.

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimate(s) affecting the Town of Billings' financial statements was (were):

Management made no estimates for the Town of Billings' financial statements.

Certain financial statement disclosures are particularly sensitive because of their significance to financial statement users. The most sensitive disclosure affecting the financial statements was:

The disclosure of capital assets in Note 1.C.7 to the financial statements.

The financial statement disclosures are neutral, consistent, and clear.

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#### Difficulties Encountered in Performing the Audit

I encountered no significant difficulties in dealing with management in performing and completing my audit.

#### Corrected and Uncorrected Misstatements

Professional standards require me to accumulate all known and likely misstatements identified during the audit, other than those that are clearly trivial, and communicate them to the appropriate level of management. Management has corrected all such misstatements. In addition, none of the misstatements detected as a result of audit procedures and corrected by management were material, either individually or in the aggregate, to each opinion unit's financial statements taken as a whole.

#### Disagreements with Management

For purposes of this letter, a disagreement with management is a financial accounting, reporting, or auditing matter, whether or not resolved to my satisfaction, that could be significant to the financial statements or the auditor's report. I am pleased to report that no such disagreements arose during the course of my audit.

#### Management Representations

I have requested certain representations from management that are included in the management representation letter dated January 6, 2015.

#### Management Consultations with Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to Town of Billings' financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To my knowledge, there were no such consultations with other accountants.

#### Other Audit Findings or Issues

I generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as Town of Billings' auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to my retention.

#### Other Matters

I applied certain limited procedures to the Statement of Revenues, Expenditures, and Changes in Fund Balance Budget (GAAP Budgetary Basis) and Actual for the Governmental Funds, which are required supplementary information (RSI) that supplements the basic financial statements. My procedures consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to my inquiries, the basic financial statements, and other knowledge I obtained during my audit of the basic financial statements. I did not audit the RSI and do not express an opinion or provide any assurance on the RSI.

Town Council Town of Billings Page 3

I was engaged to report on the Statement of Revenues, Expenditures, and Changes in Fund Balance Budget (GAAP Budgetary Basis) and Actual for the Governmental Funds, which accompany the financial statements but are not RSI. With respect to this supplementary information, I made certain inquiries of management and evaluated the form, content, and methods of preparing the information to determine that the information complies with accounting principles generally accepted in the United States of America, the method of preparing it has not changed from the prior period, and the information is appropriate and complete in relation to my audit of the financial statements. I compared and reconciled the supplementary information to the underlying accounting records used to prepare the financial statements or to the financial statements themselves.

#### Restriction on Use

This information is intended solely for the use of the Oklahoma State Auditor and Inspector and management of Town of Billings and is not intended to be, and should not be, used by anyone other than these specified parties.

Very truly yours,

Linda S. Woodruff CPA, P.C.